

Agenda**Environmental Protection
Commission****Electronic Meeting****September 29, 1999****8:30 AM****Wallace State Office Building, Fourth Floor****Agenda topics**

1. Public Participation
2. FY 2001 Budget Request

Linda Hanson (Decision)

**Next
Meeting
Dates**

October 18, 1999

**Iowa Department of Natural Resources
Environmental Protection Commission**

ITEM

2

APPROVAL

TOPIC

FY 01 Budget Request

Attached for commission approval is the FY01 Budget Request. The Department is proposing a \$100,000 increase in General Fund, \$3,606,000 Fish and Wildlife Appropriation increase, and an increase of \$19,332,000 in Infrastructure Fund usage. An additional 69 positions are included within this budget request but only 2 of these positions require General Fund support. 18 of these positions come from the Fish and Wildlife Operations Appropriation.

Linda Hanson, Administrator
Administrative Services Division

DEPARTMENT OF NATURAL RESOURCES- APPROPRIATION SUMMARY

APPROPRIATION NAME	FY00 BUDGET	FY01 REQUEST	\$ INCREASE FY00 OVER FY99
<u>GENERAL FUND APPROPRIATIONS</u>			
General Fund Operations	\$17,254,320	\$17,354,320	\$100,000
Marine Fuel Tax Operations	\$411,311	\$411,311	\$0
Water Quality Protection Fund	\$729,000	\$729,000	\$0
USDA Wild Animal Damage Control	\$50,000	\$0	(\$50,000)
Total General Fund Appropriation	\$18,444,631	\$18,494,631	\$50,000
<u>NON-GENERAL FUND APPROPRIATIONS</u>			
Fish and Wildlife Operations	\$24,129,883	\$27,735,883	\$3,606,000
Fish and Wildlife Capitals	\$5,132,000	\$5,428,000	\$296,000
Restore the Outdoors	\$3,000,000	\$3,000,000	\$0
Resource Enhancement and Protection	\$10,500,000	\$20,000,000	\$9,500,000
Marine Fuel Tax Capitals	\$2,300,000	\$2,300,000	\$0
Lake Dredging Program	\$4,200,000	\$4,200,000	\$0
Blufflands Revolving Loan Program	\$0	\$500,000	\$500,000
Water Quality Monitoring	\$1,015,000	\$2,000,000	\$985,000
Elinor Bedell State Park Development	\$275,000	\$50,000	(\$225,000)
Recreational Grant Matching Program	\$3,500,000	\$3,500,000	\$0
Lake Belva Deer Dam Construction	\$200,000	\$0	(\$200,000)
State Facility Energy Improvements	\$0	\$2,500,000	\$2,500,000
Iowa Clean Water Initiative	\$0	\$4,466,000	\$4,466,000
Liveable Iowa Initiative	\$0	\$1,806,000	\$1,806,000
Tree Planting Grants	\$250,000	\$250,000	\$0
Tire Fund	\$3,500,000	\$3,500,000	\$0
Groundwater	\$11,839,000	\$11,839,000	\$0
Oil Overcharge	\$825,000	\$600,000	(\$225,000)
UST Administration Match	\$75,000	\$75,000	\$0
Snowmobile Transfer to Fish & Wildlife	\$100,000	\$100,000	\$0
Boat Registration Transfer to Fish & Wildlife	\$1,400,000	\$1,725,000	\$325,000
Total Non General Fund Appropriations	\$72,240,883	\$95,574,883	\$23,334,000
TOTAL	\$90,685,514	\$114,069,514	\$23,384,000
TOTAL DEPARTMENTAL FTE	1035.12	1104.12	69.00

**Department of Natural Resources
Operations Enhancement Decision Package Priority Schedule
FY 01 Budget Request**

Rank	Description	FTE	General Fund	Fish & Wildlife	Other
Base	100% of FY 00 Operations Budget	1035.12	\$17,665,631	\$24,129,883	\$33,201,998
1	Provide for private land stewardship and public resource management through implementation of such practices as buffer strips and filter strips.	9.00	\$0	\$2,260,000	\$0
2	Provide for prairie seed harvest program to aid the prairie restoration program.	3.00	\$0	\$600,000	\$0
3	Consolidate trail development activities to facilitate multi-jurisdictional projects statewide.	2.00	\$100,000	\$0	\$0
4	Convert PEO employees to full time positions.	11.00	\$0	\$0	\$0
5	Provide for additional engineering and design services to handle increased construction demand.	5.00	\$0	\$96,000	\$224,000
6	Increase water safety efforts on all state waterways.	6.00	\$0	\$650,000	\$0
7	Provide for additional staff to process solid waste permits, deal with contaminated sites, and work with leaking underground storage tanks.	6.00	\$0	\$0	\$325,000
8	Provide for implementation of municipal stormsewer system MS 4 permits as well as additional wastewater SRF effort.	3.00	\$0	\$0	\$175,000
9	Increase field office assistance in all environmental areas.	10.00	\$0	\$0	\$622,000
10	Reduce air quality contracted services and replace with DNR staff.	14.00	\$0	\$0	\$0
Total Packages		69.00	\$100,000	\$3,606,000	\$1,346,000
Total Operations Request		1104.12	\$17,765,631	\$27,735,883	\$34,547,998

Iowa Water Quality Initiative

Iowa's history is founded on the relationship of our land with the rivers that define its borders. Public attention to the problems of contamination of the state's groundwater resources led to the historic Groundwater Protection Act of 1987. The EPA is calling for states to model the impacts of both point and nonpoint sources on rivers to determine maximum acceptable limits or TMDL's. Higher nitrate levels in surface drinking water sources, a "dead zone" in the Gulf of Mexico which some research suggests is in part the result of contaminants from Iowa, and concern for the impact of concentrating animal feeding operations and the resulting waste, gives rise to the need for a broad initiative to protect Iowa's waters. Under Iowa Law, our rivers and lakes are the "waters of the state", which means that all of us share in these critical resources. More importantly the consequences of our lifestyles on the farm and in the city impact on our waters. We must understand these impacts and become stewards of these precious resources.

The new Water Initiative is a call to renewed commitment to our lakes and rivers supporting a new efforts affecting municipal, industrial and agricultural activities. The initiative calls for increased promotion of conservation practices on the farm with attention to buffers, grasslands and reconstructed wetlands. Most of these approaches are locally based and designed to leverage additional federal funds. Floodplain programs have been publicly scrutinized as flooding this past summer illustrated the difficulty of protecting property and public safety without an adequate dam inspection program. The state needs to work with local leaders to develop effective floodplain management strategies. Permits for discharges, and other environmental permits not only protect our natural resources, but they can also support economic development of our state. With some fine tuning of our rules, we can do this job even better. Protecting our resources serves as the foundation for managing the state's infrastructure as embodied in our natural resources and our cities--all in support of our people.

Executive Summary
Sustaining a Livable Iowa,
A Place of Quiet Beauty

In 1895, Dr. Thomas Macbride first called for the establishment of a system of parks in Iowa. He wanted a livable Iowa in which the lives of its citizens would be enriched by a quality outdoor environment. The fruits of his and others labor resulted in one of the largest state park systems in the country, in the acquisition of forest lands, in the protection and enhancement of wildlife habitat and in the identification and preservation of some of Iowa's most spectacular natural areas.

At the turn of the next century, a little over a year away, Iowa's accomplishments over the last 100 years will be significant. To honor and fulfill Macbride's vision of conservation in which Iowa would be restored to a land of "Quiet Beauty", the Department of Natural Resources is proposing a series of budget initiatives for Fiscal Year 2001. These initiatives are designed to create opportunities for Iowan's to enjoy high quality outdoor experiences, to be motivated to do their part in restoring Iowa's landscape and to enhance Iowa as a livable, even enviable, environment. Following are elements of the initiative.

- Plan and develop a "flagship" state park for Iowa that rivals the visitor expectations, experiences and reputations of the finest national and state parks in our country.
- Provide for the establishment and restoration of prairie lands throughout Iowa.
- Create a geographic information system of state environmental facilities throughout Iowa.
- Increase forest management assistance to private landowners by 100%.
- Stimulate rural economic development by fostering value-added manufacturing using Iowa's quality wood resources.
- Increase funding for the Resource Enhancement and Protection Fund \$9.5 million per year to achieve the full purposes of this important program.

T:budget: budgetexec

**Department of Natural Resources
Infrastructure Detail Enhancement Decision Package Priority Schedule
FY 01 Budget Request**

Rank	Description	FTE	General Fund	Infrastructure Fund	Other
IOWA CLEAN WATER INITIATIVE					
1	Provide for a Conservation Reserve Enhancement Program (CREP) in the Des Moines lobe to protect the floodplain and process water from ag drainage systems.	0.00	\$0	\$2,000,000	\$0
2	Provide for enhanced protection of flood plain infrastructure including dam inspection.	0.00	\$0	\$884,000	\$0
3	Provide for an expanded non-point source / watershed restoration program.	0.00	\$0	\$250,000	\$0
4	Extend the use of the wastewater state revolving loan fund to counties for on-site wastewater system grants (septic tanks.)	0.00	\$0	\$600,000	\$0
5	Provide for an enhanced water quality planning, standards, and assessment program.	0.00	\$0	\$372,000	\$0
6	Provide for increased wastewater construction permit / NPDES permit as well as additional animal feeding operation permit issuance.	0.00	\$0	\$360,000	\$0
Total Iowa Clean Water Initiative		0.00	\$0	\$4,466,000	\$0

LIVEABLE IOWA INITIATIVE

1	Provide for planning of a major destination "flagship" state park in Iowa.	0.00	\$0	\$60,000	\$0
2	Provide for a volunteer program.	0.00	\$0	\$65,000	\$0
3	Provide for the establishment and restoration of prairie lands statewide.	0.00	\$0	\$370,000	\$0

4	Provide for AmeriCorps staffing to accomplish GIS location inventory of state environmental facilities.	0.00	\$0	\$108,000	\$0
5	Provide for increased demand for park visitor services and programs.	0.00	\$0	\$130,000	\$0
6	Provide for the establishment and restoration of forest areas statewide.	0.00	\$0	\$403,000	\$0
7	Provide for a natural resource based product development grants program.	0.00	\$0	\$670,000	\$0
Total Liveable Iowa Initiative		0.00	\$0	\$1,806,000	\$0
Total Natural Resource Initiatives		0.00	\$0	\$6,272,000	\$0

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File Name ADM-1-H
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1999

MINUTES

OF THE

ENVIRONMENTAL PROTECTION COMMISSION

ELECTRONIC MEETING

SEPTEMBER 29, 1999

WALLACE STATE OFFICE BUILDING
DES MOINES, IOWA

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MEETING MINUTES

CALL TO ORDER

The electronic meeting of the Environmental Protection Commission was called to order by Chairman Ehm at 8:35 a.m. on Wednesday, September 29, 1999 in the Wallace State Office Building, Des Moines, Iowa.

MEMBERS PRESENT

James Braun
Elizabeth Christiansen
William Ehm, Chair
Randal Giannetto
Rozanne King, Secretary
Kathryn Murphy
Gary Priebe
Terrance Townsend, Vice-Chair
Rita Venner

PUBLIC PARTICIPATION

Director Johnson took roll call and all Commissioners were present via telephone. He noted that there were no members of the public attending the meeting. He stated that in the room with him were staff members Larry Wilson, Linda Hanson, Mark Slatterly, Mike Valde, and Junie Gookin. Director Johnson announced that the agenda had been posted and mailed to the media as required.

FY 2001 BUDGET REQUEST

Linda Hanson, Division Administrator, Administrative Services Division, presented the following item.

Attached for commission approval is the FY01 Budget Request. The Department is proposing a \$100,000 increase in General Fund, \$3,606,000 Fish and Wildlife Appropriation increase, and an increase of \$19,332,000 in Infrastructure Fund usage. An additional 69 positions are included within this budget request but only 2 of these positions require General Fund support. 18 of these positions come from the Fish and Wildlife Operations Appropriation.

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Ms. Hanson gave an overview of the budget calling attention to page 2, to the General Fund appropriations, relating to the \$100,000. She noted that the Governor asked the Department Directors not to request any additional general fund increases and that is why there is a very small amount in terms of the General Fund Operations. Ms. Hanson related that the Commission would see an increase in the area of Infrastructure Funds as well as an increase of 69 additional FTEs. She related that these positions would not require any General Fund increases. She covered specifics of the Appropriation Summary and the Decision Package Priority Schedule. Ms. Hanson explained each Rank/Base for 1-10 and noted that the Department begins with 75% of the previous year budget and builds back to 100%. She noted that there are a number of PEOs

(Professional Employer Organization employees) and 11 of them will be converted to FTEs so they would not be limited in their employment duration.

Director Johnson commented that the Department would like to add an FTEs in each of the six EPD Field Offices around the State, adding that there is a need to provide assistance to the public as well as regulation. He also pointed out that pages 4 and 5 contain narratives on the two main initiatives the Department will focus on next year. He expanded on details of the Iowa Waters Initiative and the Livable Iowa Initiative.

Director Johnson mentioned that the Conservation Reserve Enhancement Program (CREP) is a program where the DNR would propose to the Secretary of Agriculture in Washington, D.C., a particular project to use CREP to do specific things, such as water quality in the prairie pothole region.

Ms. Hanson continued to explain additional details of the ranked items and the two initiatives.

Terrance Townsend asked if the Infrastructure Fund could not be used to pay for employees, and where the two million dollars is coming from for the 69 new employees.

Ms. Hanson explained that the money would come from programs or monies that is already available in those areas, adding that while the money is already there, it is a matter of utilizing or targeting it for additional employees. Mark Slatterly further explained what the Infrastructure Fund is and the funds under which FTEs could be added.

Director Johnson reviewed the process used for staff to develop the budget beginning 3-4 months ago and how it was reduced to that being proposed today. He noted that the Governor does not want to use the reserve funds and go into debt if a crisis arises. He related that the Governor requested no increase in general fund appropriations. Director Johnson Stated that the Governor would support the Department in raising fees, such as license and permit fees, if the Department can build support for those increases. He added that the Governor would also support using Infrastructure Funds such to increase REAP. Director Johnson noted that the Department is suggesting fully funding REAP to bring it up to \$20 million. He related that the source of funds for Infrastructure is lottery and gambling receipts. He Stated that the Department will try to focus the increases on the two initiatives and the Governor has indicated he will work hard on those initiatives this year.

Chairman Ehm asked where the money would come from if the Department has to define TMDL's.

Director Johnson indicated the money would have to come from an increase in permitting fees or from the general fund. He related that some of the work could be contracted using infrastructure money, a year at a time.

A lengthy discussion took place regarding the new FTEs and funds for same, and the possibility of increasing the hunting and fishing license fees.

Randal Giannetto asked how many of the 69 FTEs would be dedicated to inspecting hog lots.

Director Johnson explained that with the additional FTE in each Field Office they would have some opportunities to do inspections. He noted that the Department is going to propose, sometime in the next month, a major effort on animal agriculture, which will look at the present laws and rules and make suggestions on how they can work better. He related that Wayne Gieselman is working on this and the recommendations will be presented to the legislature.

Ms. Hanson discussed the Volunteer Program and noted there is a goal of having over 2,000 volunteers in the coming year.

Further discussion took place regarding various aspects of the budget.

Chairman Ehm commented that he likes the idea of Livable Iowa, adding that it is time Iowans take more pride in their State. He commented that every department in the State will be requesting available funds, so it will take a major effort to convince the legislature that the DNR should get the additional \$20 million in infrastructure monies.

Director Johnson reiterated that the Department will work very hard to get the needed funds, adding that the one thing the Department has going for it is a Governor who is committed to our initiatives.

The Commission indicated they would like to hear more detail about the two initiatives.

Ms. Hanson stated that she would include an item on next month's agenda to offer further details of the two main initiatives.

Director Johnson commented that the Department needs to define the initiatives and articulate them better. He related that he plans to go out around the State in November and December to work with area legislators and communities to gain support for these initiatives.

Gary Priebe commented that Iowa has always been lower on per capita spending on environmental issues than other States, but this is an ambitious raise in the budget. He related that he would like to go over it further in another meeting. He added that to get the budget rolling he would move approval.

Motion was made by Gary Priebe to approve the FY 2001 Budget Request as presented. Seconded by Elizabeth Christiansen. Motion carried unanimously.

APPROVED AS PRESENTED

NEXT MEETING DATES

October 18, 1999

November 15, 1999

ADJOURNMENT

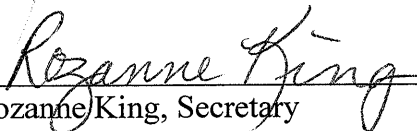
With no further business to come before the Environmental Protection Commission, Chairman Ehm adjourned the meeting at 9:40 a.m., Wednesday, September 29, 1999.



Paul W. Johnson, Director



William Ehm, Chair



Rozanne King, Secretary

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